

## **Appendix D4:**

Section 106 Consultations



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## Section 106 Consultation Initiation

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In Reply Refer To:  
**New Sitka Seaplane Base**  
Federal Project # 3-02-0488-001-2019

### **Consultation Initiation**

November 26, 2019

Judith Bittner  
State Historic Preservation Officer  
550 West 7<sup>th</sup> Avenue, Suite 1310  
Anchorage, Alaska 99501-3357

**Subject:** Initiation of Consultation

Dear Ms. Bittner:

The City and Borough of Sitka (CBS), in cooperation with the Alaska Division of the Federal Aviation Administration (FAA), is proposing to construct a new seaplane base on the north end of Japonski Island to replace the existing seaplane base on the west shore of Baranof Island, which is deteriorating and in poor condition. The existing seaplane base has been operating at its current location for 65 years and is at the end of its useful life. The purpose of the proposed project is to address capacity, safety, and operational and condition deficiencies at the existing Sitka Seaplane Base. The project is located at approximately 57.06° North and 135.36° West; in Sections 34–35 of Township 55 South, Range 63 East, Copper River Meridian (USGS Quadrangle Sitka A-5) (Figure 1).

For purposes of the National Historic Preservation Act, we are initiating this consultation with you to assist us in determining the Area of Potential Effect (APE) and identifying historic properties that may be affected by the proposed project.

### **Project Description**

- 1) Acquisition of Land.** CBS plans to acquire lands on shore (uplands) and tide & submerged lands for construction of the new seaplane base. CBS proposes to acquire the uplands with FAA Airport Improvement Program (AIP) Land Acquisition grant funds. CBS has also submitted an application for tidelands and submerged lands to the Alaska Department of Natural Resources (ADNR) for approximately 23 acres for construction of seaplane floats and associated infrastructure and the seaplane operating area.
- 2) Construction of New Seaplane Base.** This project tentatively includes the following elements (Figure 2):
  - New fuel storage and distribution system
  - Vehicle parking area

- On-site aircraft maintenance capability
- A drive-down ramp to the seaplane base floats
- Electricity, water and sewer, and lighting
- Float slips for based seaplanes and for transient seaplanes
- Safe access between the parking positions and the water operating area, and
- Options to accommodate future growth with potential float expansion.

**3) Demolition of Existing Seaplane Base.** This project will include the removal/disposal of the existing seaplane floats located at the previous seaplane area.

#### **Preliminary Area of Potential Effect**

The Preliminary APE is the footprint of the proposed project, measuring 26.2 acres (Figure 3).

#### **Identification Efforts**

A preliminary search of the Alaska Heritage Resource Survey (AHRS) identified previously recorded archaeological and historic sites in the project vicinity. A known historic bunker lies within/adjacent to the project area. The project area appears to be within 250 feet of the Sitka Naval Operating Base and U.S. Army Coastal Defenses National Historic Landmark (shown in Figure 1). The existing seaplane base, slated to be demolished, is within 250 feet of the Pyramid Packing Company (SIT-00320).

#### **Consulting Parties**

- National Park Service
- Sealaska
- Sitka Tribe of Alaska (IRA)
- Hoonah Indian Association
- Hydaburg Cooperative Association
- Organized Village of Kake
- Central Council Tlingit & Haida Indian Tribes of Alaska
- Yakutat Tlingit Tribe
- Sitka Historic Preservation Commission

If you have questions or comments related to this proposed project, I can be reached at the address above, by telephone at 907-562-2000, or by e-mail at [loquinn@dowl.com](mailto:loquinn@dowl.com).

Your timely response will greatly assist us in incorporating your concerns into project development. For that purpose, we respectfully request that you respond within thirty days of your receipt of this correspondence.

Sincerely,

A handwritten signature in blue ink, appearing to read "Lucy Quinn".

Lucy Flynn O'Quinn  
Cultural Resources Specialist, SOI

Enclosures:

Figure 1. Project Vicinity Map  
Figure 2. Preliminary Project Concept Map  
Figure 3. Project Preliminary APE

Electronic cc w/ enclosures:

Venus Rivera Larson, Project Manager, FAA Alaska Region, Airports Division  
Kelli Cropper, City and Borough of Sitka



U.S. Department  
of Transportation

**Federal Aviation  
Administration**

AIRPORTS DIVISION

222 W. 7th Avenue, Box 14  
Anchorage, Alaska  
99513-7587

November 20, 2019

*New Sitka Seaplane Base, AIP 3-02-0488-001-2019, Sitka, Alaska, Government-to-Government Consultation Initiation*

Robert Starbard  
Hoonah Indian Association  
P.O. Box 602  
Hoonah, AK 99829-0602

Dear Mr. Starbard,

The Federal Aviation Administration (FAA) in cooperation with the owner and operator of the Sitka Seaplane Base, the City and Borough of Sitka is proposing to construct a new seaplane base on the north end of Japonski Island to replace the existing seaplane base on the west shore of Baranof Island.

**Purpose of Government-to-Government Consultation**

The primary purpose of government-to-government consultation as described in Federal Executive Order 13175 “Consultation and Coordination with Indian Tribal Governments” and FAA’s Order 1210.20 “American Indian and Alaska Native Tribal Consultation Policy and Procedures” is to ensure that Federally Recognized Tribes are given the opportunity to provide meaningful and timely input regarding proposed FAA actions that uniquely or significantly affect Tribes.

**Consultation Initiation**

With this letter, the FAA is offering to consult on concerns that uniquely or significantly affect your Tribe related to the potential action described below. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and/or cultural practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project and its potential impacts with you.

**Project Information**

The purpose of the proposed project is to replace the existing seaplane base which has been operating at its current location for 65 years and is at the end of its useful life. The project proposes to address capacity, safety, and operational and condition deficiencies at the existing Sitka Seaplane Base. The project is located at approximately 57.06° North and 135.36° West; in Sections 34–35 of Township 55 South, Range 63 East, Copper River Meridian (USGS Quadrangle Sitka A-5) (Figure 1).

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  - Options to accommodate future growth with potential float expansion.
- 3) Demolition of Existing Seaplane Base. This project will include the removal/disposal of the existing seaplane floats located at the previous seaplane area.

#### Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be happy to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

#### FAA Contact Information

If you wish to provide comments related to this proposed project, please contact:

FAA Airports Division  
ATTN: **Venus Larson**  
**222 West 7<sup>th</sup> Avenue, Box 14**  
**Anchorage, AK 99513-7587**  
**Fax: 907-271-2851**  
**Email: [Venus.Larson@faa.gov](mailto:Venus.Larson@faa.gov)**

#### Project Consultation Options Form

Your timely response will assist us in incorporating your concerns into project planning. For that purpose, we respectfully request that you complete the enclosed Project Consultation Options form and forward it to the FAA within thirty (30) days of your receipt of this correspondence.

Sincerely,

Venus Larson  
Project Manager

Enclosures:

- Tribal Consultation Options form
- Figure 1. Project Vicinity Map
- Figure 2. Preliminary Project Concept Map
- Figure 3. Project Preliminary APE

Cc:

Kelli Cropper, Project Manager, City and Borough of Sitka

## **Tribal Government to Government Consultation Response Form**

*[Name of Tribe]  
[Tribal office address]*

Project Name: *[Name]*  
Federal/State Project Numbers: *[Federal/State Project Numbers]*

Please check a response, provide contact information, sign and mail, email or fax this form to FAA.

The *[Name of Tribe]*, a federally recognized tribe, would like to consult with the FAA in a government-to-government relationship for this proposed project.

The *[Name of Tribe]* has no interest associated with this proposed project and further consultation is not required.

---

Tribal Leader (Please print)

---

Telephone

---

Tribal Leader (Signature)

---

Date

If you have decided to consult, please identify a Tribal Representative for the consultation.

---

Name of Formal Tribal Representative (Please print)

---

Telephone

---

Name of Formal Tribal Representative (Signature)

---

Date

Tribal Contact information:

Phone:  
Fax:  
e-mail:  
Other: (please describe)

Please mail, email, or fax Response Form

ATTN: Venus Larson  
222 West 7th Avenue, Box 14  
Anchorage, AK 99513-7587

Fax: 907-271-2851  
Email: [Venus.Larson@faa.gov](mailto:Venus.Larson@faa.gov)



U.S. Department  
of Transportation

**Federal Aviation  
Administration**

AIRPORTS DIVISION

222 W. 7th Avenue, Box 14  
Anchorage, Alaska  
99513-7587

November 20, 2019

*New Sitka Seaplane Base, AIP 3-02-0488-001-2019, Sitka, Alaska, Government-to-Government Consultation Initiation*

Teresa A. Gaudette  
Organized Village of Kake  
P.O. Box 316  
Kake, AK 99830-0316

Dear Ms. Gaudette,

The Federal Aviation Administration (FAA) in cooperation with the owner and operator of the Sitka Seaplane Base, the City and Borough of Sitka is proposing to construct a new seaplane base on the north end of Japonski Island to replace the existing seaplane base on the west shore of Baranof Island.

#### Purpose of Government-to-Government Consultation

The primary purpose of government-to-government consultation as described in Federal Executive Order 13175 “Consultation and Coordination with Indian Tribal Governments” and FAA’s Order 1210.20 “American Indian and Alaska Native Tribal Consultation Policy and Procedures” is to ensure that Federally Recognized Tribes are given the opportunity to provide meaningful and timely input regarding proposed FAA actions that uniquely or significantly affect Tribes.

#### Consultation Initiation

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#### Project Information

The purpose of the proposed project is to replace the existing seaplane base which has been operating at its current location for 65 years and is at the end of its useful life. The project proposes to address capacity, safety, and operational and condition deficiencies at the existing Sitka Seaplane Base. The project is located at approximately 57.06° North and 135.36° West; in Sections 34–35 of Township 55 South, Range 63 East, Copper River Meridian (USGS Quadrangle Sitka A-5) (Figure 1).

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#### Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be happy to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

#### FAA Contact Information

If you wish to provide comments related to this proposed project, please contact:

FAA Airports Division  
ATTN: **Venus Larson**  
**222 West 7<sup>th</sup> Avenue, Box 14**  
**Anchorage, AK 99513-7587**  
**Fax: 907-271-2851**  
**Email: [Venus.Larson@faa.gov](mailto:Venus.Larson@faa.gov)**

#### Project Consultation Options Form

Your timely response will assist us in incorporating your concerns into project planning. For that purpose, we respectfully request that you complete the enclosed Project Consultation Options form and forward it to the FAA within thirty (30) days of your receipt of this correspondence.

Sincerely,

Venus Larson  
Project Manager

Enclosures:

- Tribal Consultation Options form
- Figure 1. Project Vicinity Map
- Figure 2. Preliminary Project Concept Map
- Figure 3. Project Preliminary APE

Cc:

Kelli Cropper, Project Manager, City and Borough of Sitka

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[Name of Tribe]  
[Tribal office address]

Project Name: [Name]  
Federal/State Project Numbers: [Federal/State Project Numbers]

Please check a response, provide contact information, sign and mail, email or fax this form to FAA.

The [Name of Tribe], a federally recognized tribe, would like to consult with the FAA in a government-to-government relationship for this proposed project.

The [Name of Tribe] has no interest associated with this proposed project and further consultation is not required.

---

Tribal Leader (Please print)

---

Telephone

---

Tribal Leader (Signature)

---

Date

If you have decided to consult, please identify a Tribal Representative for the consultation.

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Name of Formal Tribal Representative (Please print)

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Date

Tribal Contact information:

Phone:  
Fax:  
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Please mail, email, or fax Response Form

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ATTN: Venus Larson  
222 West 7th Avenue, Box 14

Anchorage, AK 99513-7587  
Fax: 907-271-2851  
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November 20, 2019

*New Sitka Seaplane Base, AIP 3-02-0488-001-2019, Sitka, Alaska, Government-to-Government Consultation Initiation*

Anne Davis  
Sitka Tribe of Alaska (IRA)  
456 Katlian Street  
Sitka, AK 99835-7505

Dear Ms. Davis,

The Federal Aviation Administration (FAA) in cooperation with the owner and operator of the Sitka Seaplane Base, the City and Borough of Sitka is proposing to construct a new seaplane base on the north end of Japonski Island to replace the existing seaplane base on the west shore of Baranof Island.

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Sincerely,

Venus Larson  
Project Manager

Enclosures:

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Cc:

Kelli Cropper, Project Manager, City and Borough of Sitka

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The [Name of Tribe] has no interest associated with this proposed project and further consultation is not required.

---

Tribal Leader (Please print)

---

Telephone

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Tribal Leader (Signature)

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Date

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FAA Airports Division  
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Anchorage, Alaska  
99513-7587

November 20, 2019

*New Sitka Seaplane Base, AIP 3-02-0488-001-2019, Sitka, Alaska, Government-to-Government Consultation Initiation*

Nathan Moulton  
Yakutat Tlingit Tribe  
P.O. Box 418  
Yakutat, AK 99689

Dear Mr. Moulton,

The Federal Aviation Administration (FAA) in cooperation with the owner and operator of the Sitka Seaplane Base, the City and Borough of Sitka is proposing to construct a new seaplane base on the north end of Japonski Island to replace the existing seaplane base on the west shore of Baranof Island.

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**Anchorage, AK 99513-7587**  
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**Email: [Venus.Larson@faa.gov](mailto:Venus.Larson@faa.gov)**

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Sincerely,

Venus Larson  
Project Manager

Enclosures:

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Cc:

Kelli Cropper, Project Manager, City and Borough of Sitka

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Project Name: [Name]  
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The [Name of Tribe], a federally recognized tribe, would like to consult with the FAA in a government-to-government relationship for this proposed project.

The [Name of Tribe] has no interest associated with this proposed project and further consultation is not required.

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Tribal Leader (Please print)

---

Telephone

---

Tribal Leader (Signature)

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Date

If you have decided to consult, please identify a Tribal Representative for the consultation.

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Name of Formal Tribal Representative (Please print)

---

Telephone

---

Name of Formal Tribal Representative (Signature)

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Date

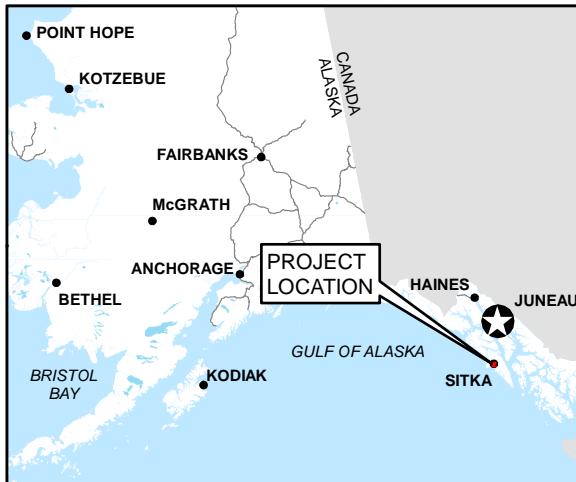
Tribal Contact information:

Phone:  
Fax:  
e-mail:  
Other: (please describe)

Please mail, email, or fax Response Form

FAA Airports Division  
ATTN: Venus Larson  
222 West 7th Avenue, Box 14

Anchorage, AK 99513-7587  
Fax: 907-271-2851  
Email: [Venus.Larson@faa.gov](mailto:Venus.Larson@faa.gov)



## BARANOF ISLAND



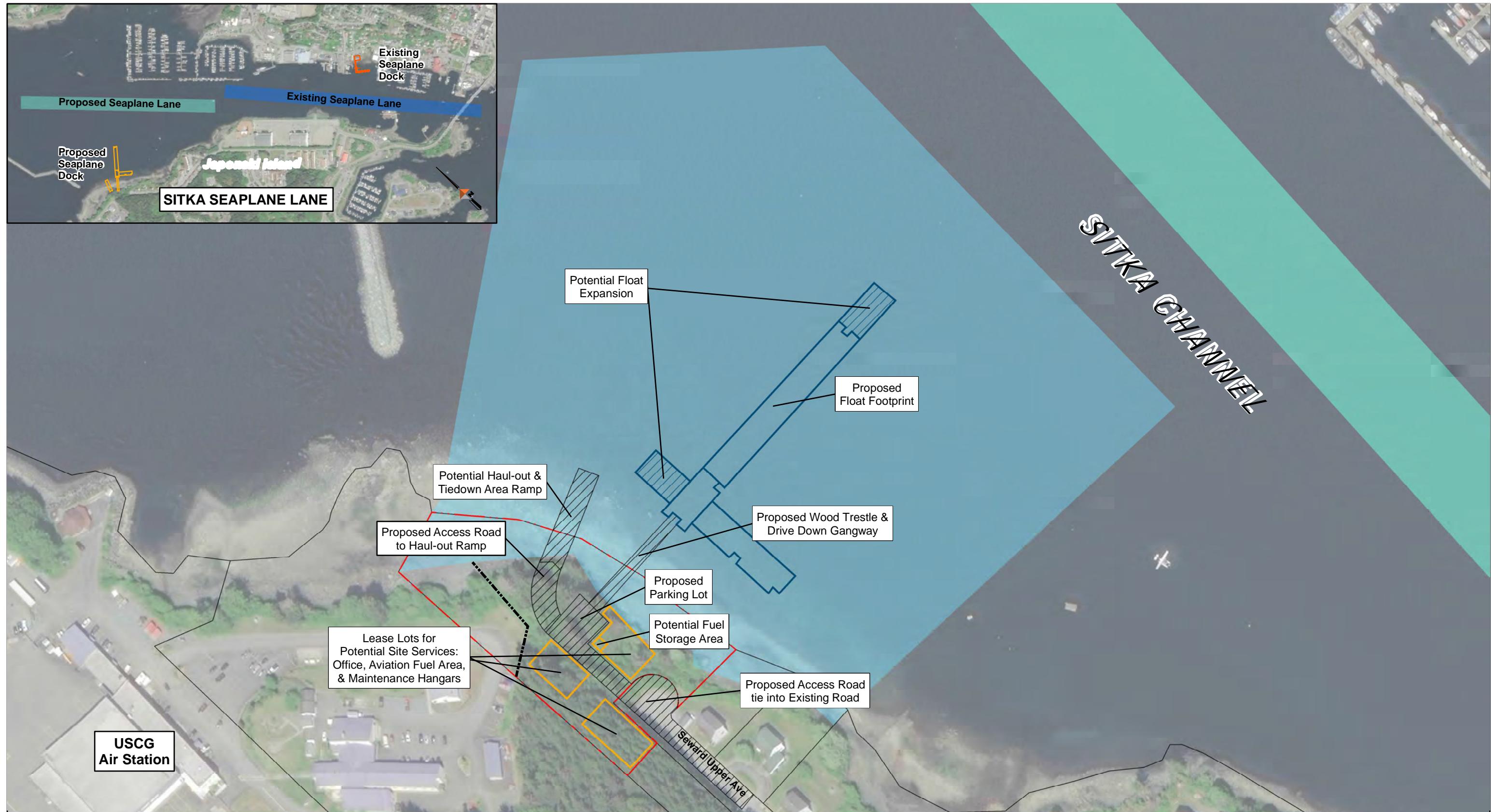
### Location & Vicinity Map

Sitka SPB Environmental Assessment



Date: November 13, 2019

Figure 1



#### Project Concept

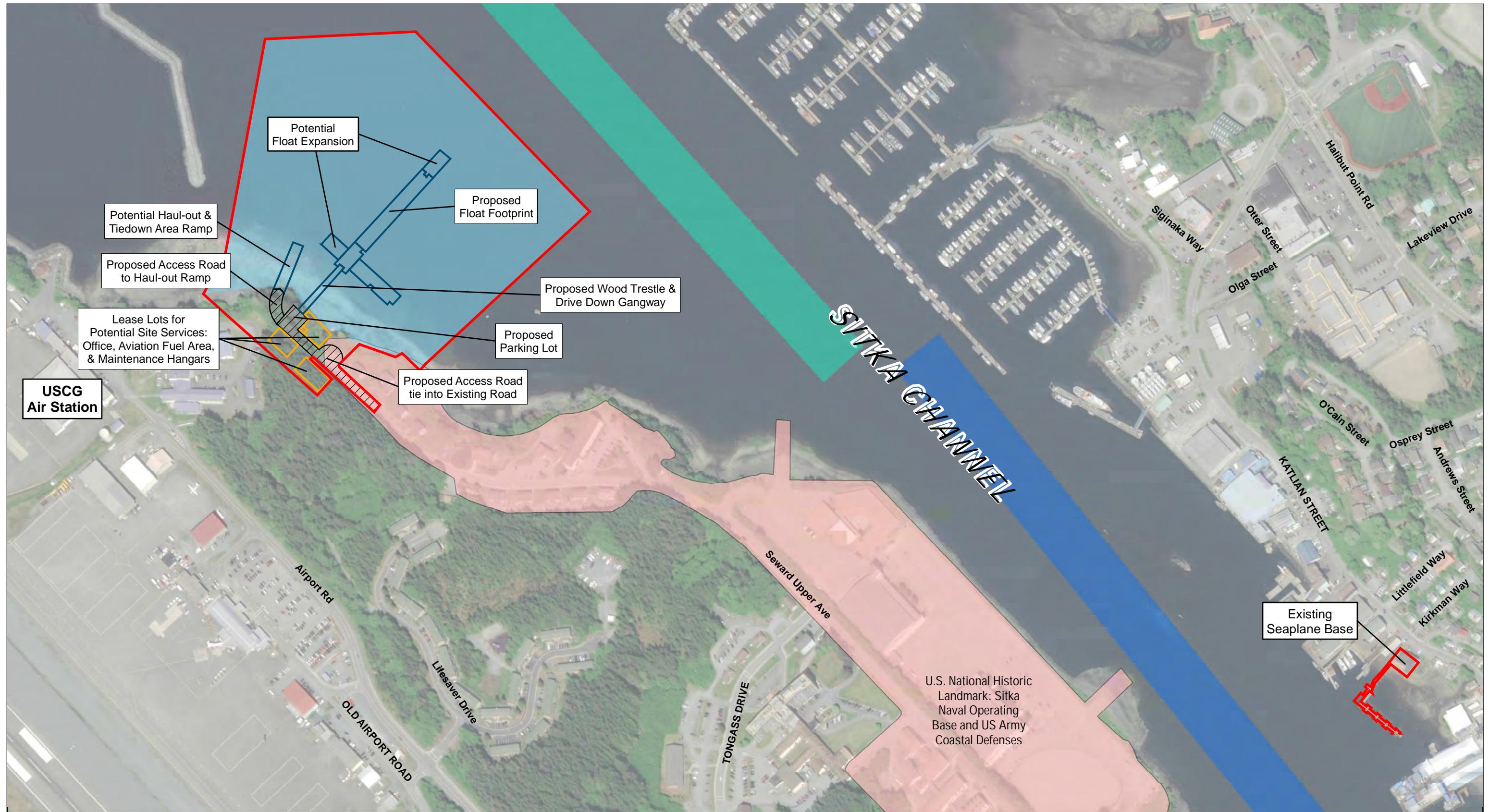
- Float Layout
- Potential Expansion
- Future Seaplane Lane
- Lease Lot
- LOT 15A Boundary
- Parking & Access

#### Existing Conditions

- Existing Seaplane Lane
- USCG Fence Encroachment
- Water Operation Area
- City of Sitka Parcel Boundary

#### Preliminary Design

Sitka SPB Environmental Assessment	Date: November 20, 2019
	Figure 2



#### Preliminary Project Elements

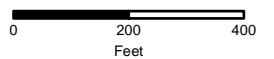
- Float Layout
- Potential Service Area
- Parking Lot and Road Expansion

- Proposed Seaplane Lane
- Water Operation Area

#### Existing Conditions

- US National Historic Landmark\*
- Existing Seaplane Lane

\* As mapped in AHRS



#### Preliminary APE

Sitka Seaplane Base Planning & EA

Date: November 20, 2019



Figure 3



In Reply Refer To:  
**New Sitka Seaplane Base**  
Federal Project # 3-02-0488-001-2019

### **Consultation Initiation**

November 26, 2019

Anthony Mallott  
Sealaska  
One Sealaska Plaza, Suite 400  
Juneau, AK 99801

**Subject:** Initiation of Consultation

Dear Mr. Mallott:

The City and Borough of Sitka (CBS), in cooperation with the Alaska Division of the Federal Aviation Administration (FAA), is proposing to construct a new seaplane base on the north end of Japonski Island to replace the existing seaplane base on the west shore of Baranof Island, which is deteriorating and in poor condition. The existing seaplane base has been operating at its current location for 65 years and is at the end of its useful life. The purpose of the proposed project is to address capacity, safety, and operational and condition deficiencies at the existing Sitka Seaplane Base. The project is located at approximately 57.06° North and 135.36° West; in Sections 34–35 of Township 55 South, Range 63 East, Copper River Meridian (USGS Quadrangle Sitka A-5) (Figure 1).

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- Options to accommodate future growth with potential float expansion.

**3) Demolition of Existing Seaplane Base.** This project will include the removal/disposal of the existing seaplane floats located at the previous seaplane area.

#### **Preliminary Area of Potential Effect**

The Preliminary APE is the footprint of the proposed project, measuring 26.2 acres (Figure 3).

#### **Identification Efforts**

A preliminary search of the Alaska Heritage Resource Survey (AHRS) identified previously recorded archaeological and historic sites in the project vicinity. A known historic bunker lies within/adjacent to the project area. The project area appears to be within 250 feet of the Sitka Naval Operating Base and U.S. Army Coastal Defenses National Historic Landmark (shown in Figure 1). The existing seaplane base, slated to be demolished, is within 250 feet of the Pyramid Packing Company (SIT-00320).

#### **Consulting Parties**

- State Historic Preservation Officer
- National Park Service
- Sitka Tribe of Alaska (IRA)
- Hoonah Indian Association
- Hydaburg Cooperative Association
- Organized Village of Kake
- Central Council Tlingit & Haida Indian Tribes of Alaska
- Yakutat Tlingit Tribe
- Sitka Historic Preservation Commission

If you have questions or comments related to this proposed project, I can be reached at the address above, by telephone at 907-562-2000, or by e-mail at [loquinn@dowl.com](mailto:loquinn@dowl.com).

Your timely response will greatly assist us in incorporating your concerns into project development. For that purpose, we respectfully request that you respond within thirty days of your receipt of this correspondence.

Sincerely,

A handwritten signature in blue ink, appearing to read "Lucy Quinn".

Lucy Flynn O'Quinn  
Cultural Resources Specialist, SOI

Enclosures:

Figure 1. Project Vicinity Map  
Figure 2. Preliminary Project Concept Map  
Figure 3. Project Preliminary APE

Electronic cc w/ enclosures:

Venus Rivera Larson, Project Manager, FAA Alaska Region, Airports Division  
Kelli Cropper, City and Borough of Sitka



In Reply Refer To:  
**New Sitka Seaplane Base**  
Federal Project # 3-02-0488-001-2019

### **Consultation Initiation**

November 26, 2019

Amy Ainslie  
Sitka Historic Preservation Commission  
100 Lincoln Street  
Sitka, Alaska 99835

**Subject:** Initiation of Consultation

Dear Ms. Ainslie:

The City and Borough of Sitka (CBS), in cooperation with the Alaska Division of the Federal Aviation Administration (FAA), is proposing to construct a new seaplane base on the north end of Japonski Island to replace the existing seaplane base on the west shore of Baranof Island, which is deteriorating and in poor condition. The existing seaplane base has been operating at its current location for 65 years and is at the end of its useful life. The purpose of the proposed project is to address capacity, safety, and operational and condition deficiencies at the existing Sitka Seaplane Base. The project is located at approximately 57.06° North and 135.36° West; in Sections 34–35 of Township 55 South, Range 63 East, Copper River Meridian (USGS Quadrangle Sitka A-5) (Figure 1).

For purposes of the National Historic Preservation Act, we are initiating this consultation with you to assist us in determining the Area of Potential Effect (APE) and identifying historic properties that may be affected by the proposed project.

### **Project Description**

- 1) Acquisition of Land.** CBS plans to acquire lands on shore (uplands) and tide & submerged lands for construction of the new seaplane base. CBS proposes to acquire the uplands with FAA Airport Improvement Program (AIP) Land Acquisition grant funds. CBS has also submitted an application for tidelands and submerged lands to the Alaska Department of Natural Resources (ADNR) for approximately 23 acres for construction of seaplane floats and associated infrastructure and the seaplane operating area.
- 2) Construction of New Seaplane Base.** This project tentatively includes the following elements (Figure 2):
  - New fuel storage and distribution system
  - Vehicle parking area

- On-site aircraft maintenance capability
- A drive-down ramp to the seaplane base floats
- Electricity, water and sewer, and lighting
- Float slips for based seaplanes and for transient seaplanes
- Safe access between the parking positions and the water operating area, and
- Options to accommodate future growth with potential float expansion.

**3) Demolition of Existing Seaplane Base.** This project will include the removal/disposal of the existing seaplane floats located at the previous seaplane area.

#### **Preliminary Area of Potential Effect**

The Preliminary APE is the footprint of the proposed project, measuring 26.2 acres (Figure 3).

#### **Identification Efforts**

A preliminary search of the Alaska Heritage Resource Survey (AHRS) identified previously recorded archaeological and historic sites in the project vicinity. A known historic bunker lies within/adjacent to the project area. The project area appears to be within 250 feet of the Sitka Naval Operating Base and U.S. Army Coastal Defenses National Historic Landmark (shown in Figure 1). The existing seaplane base, slated to be demolished, is within 250 feet of the Pyramid Packing Company (SIT-00320).

#### **Consulting Parties**

- State Historic Preservation Officer
- National Park Service
- Sealaska
- Sitka Tribe of Alaska (IRA)
- Hoonah Indian Association
- Hydaburg Cooperative Association
- Organized Village of Kake
- Central Council Tlingit & Haida Indian Tribes of Alaska
- Yakutat Tlingit Tribe

If you have questions or comments related to this proposed project, I can be reached at the address above, by telephone at 907-562-2000, or by e-mail at [loquinn@dowl.com](mailto:loquinn@dowl.com).

Your timely response will greatly assist us in incorporating your concerns into project development. For that purpose, we respectfully request that you respond within thirty days of your receipt of this correspondence.

Sincerely,

A handwritten signature in blue ink, appearing to read "Lucy K. Quinn".

Lucy Flynn O'Quinn  
Cultural Resources Specialist, SOI

Enclosures:

Figure 1. Project Vicinity Map  
Figure 2. Preliminary Project Concept Map  
Figure 3. Project Preliminary APE

Electronic cc w/ enclosures:

Venus Rivera Larson, Project Manager, FAA Alaska Region, Airports Division  
Kelli Cropper, City and Borough of Sitka



In Reply Refer To:  
**New Sitka Seaplane Base**  
Federal Project # 3-02-0488-001-2019

### **Consultation Initiation**

November 26, 2019

Janet Clemens  
National Park Service  
2525 Gambell Street  
Anchorage, AK 99503

**Subject:** Initiation of Consultation

Dear Ms. Clemens:

The City and Borough of Sitka (CBS), in cooperation with the Alaska Division of the Federal Aviation Administration (FAA), is proposing to construct a new seaplane base on the north end of Japonski Island to replace the existing seaplane base on the west shore of Baranof Island, which is deteriorating and in poor condition. The existing seaplane base has been operating at its current location for 65 years and is at the end of its useful life. The purpose of the proposed project is to address capacity, safety, and operational and condition deficiencies at the existing Sitka Seaplane Base. The project is located at approximately 57.06° North and 135.36° West; in Sections 34–35 of Township 55 South, Range 63 East, Copper River Meridian (USGS Quadrangle Sitka A-5) (Figure 1).

For purposes of the National Historic Preservation Act, we are initiating this consultation with you to assist us in determining the Area of Potential Effect (APE) and identifying historic properties that may be affected by the proposed project.

### **Project Description**

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- Sealaska
- Sitka Tribe of Alaska (IRA)
- Hoonah Indian Association
- Hydaburg Cooperative Association
- Organized Village of Kake
- Central Council Tlingit & Haida Indian Tribes of Alaska
- Yakutat Tlingit Tribe
- Sitka Historic Preservation Commission

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Sincerely,

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Lucy Flynn O'Quinn  
Cultural Resources Specialist, SOI

Enclosures:

Figure 1. Project Vicinity Map  
Figure 2. Preliminary Project Concept Map  
Figure 3. Project Preliminary APE

Electronic cc w/ enclosures:

Venus Rivera Larson, Project Manager, FAA Alaska Region, Airports Division  
Kelli Cropper, City and Borough of Sitka



In Reply Refer To:  
**New Sitka Seaplane Base**  
Federal Project # 3-02-0488-001-2019

### **Consultation Initiation**

November 26, 2019

Richard Peterson  
Central Council of Tlingit & Haida Indian Tribes of Alaska  
320 W. Willoughby Avenue, Suite 300  
Juneau, AK 99801

**Subject:** Initiation of Consultation

Dear Mr. Peterson:

The City and Borough of Sitka (CBS), in cooperation with the Alaska Division of the Federal Aviation Administration (FAA), is proposing to construct a new seaplane base on the north end of Japonski Island to replace the existing seaplane base on the west shore of Baranof Island, which is deteriorating and in poor condition. The existing seaplane base has been operating at its current location for 65 years and is at the end of its useful life. The purpose of the proposed project is to address capacity, safety, and operational and condition deficiencies at the existing Sitka Seaplane Base. The project is located at approximately 57.06° North and 135.36° West; in Sections 34–35 of Township 55 South, Range 63 East, Copper River Meridian (USGS Quadrangle Sitka A-5) (Figure 1).

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#### **Consulting Parties**

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- National Park Service
- Sealaska
- Sitka Tribe of Alaska (IRA)
- Hoonah Indian Association
- Hydaburg Cooperative Association
- Organized Village of Kake
- Yakutat Tlingit Tribe
- Sitka Historic Preservation Commission

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Your timely response will greatly assist us in incorporating your concerns into project development. For that purpose, we respectfully request that you respond within thirty days of your receipt of this correspondence.

Sincerely,

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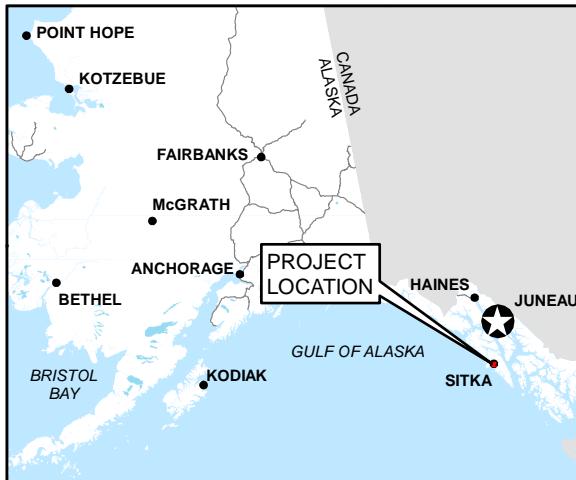
Lucy Flynn O'Quinn  
Cultural Resources Specialist, SOI

Enclosures:

Figure 1. Project Vicinity Map  
Figure 2. Preliminary Project Concept Map  
Figure 3. Project Preliminary APE

Electronic cc w/ enclosures:

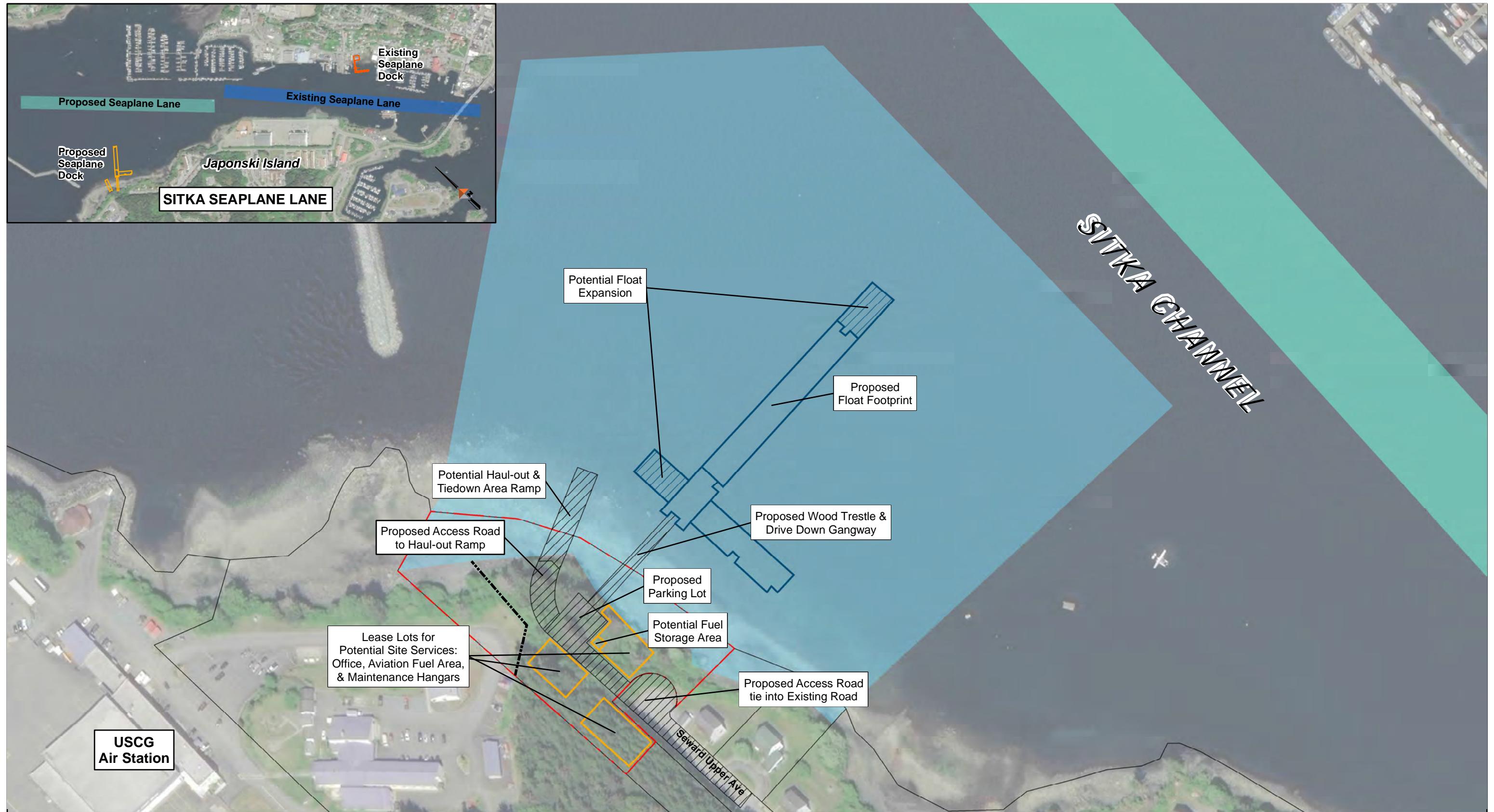
Venus Rivera Larson, Project Manager, FAA Alaska Region, Airports Division  
Kelli Cropper, City and Borough of Sitka



## BARANOF ISLAND



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#### Project Concept

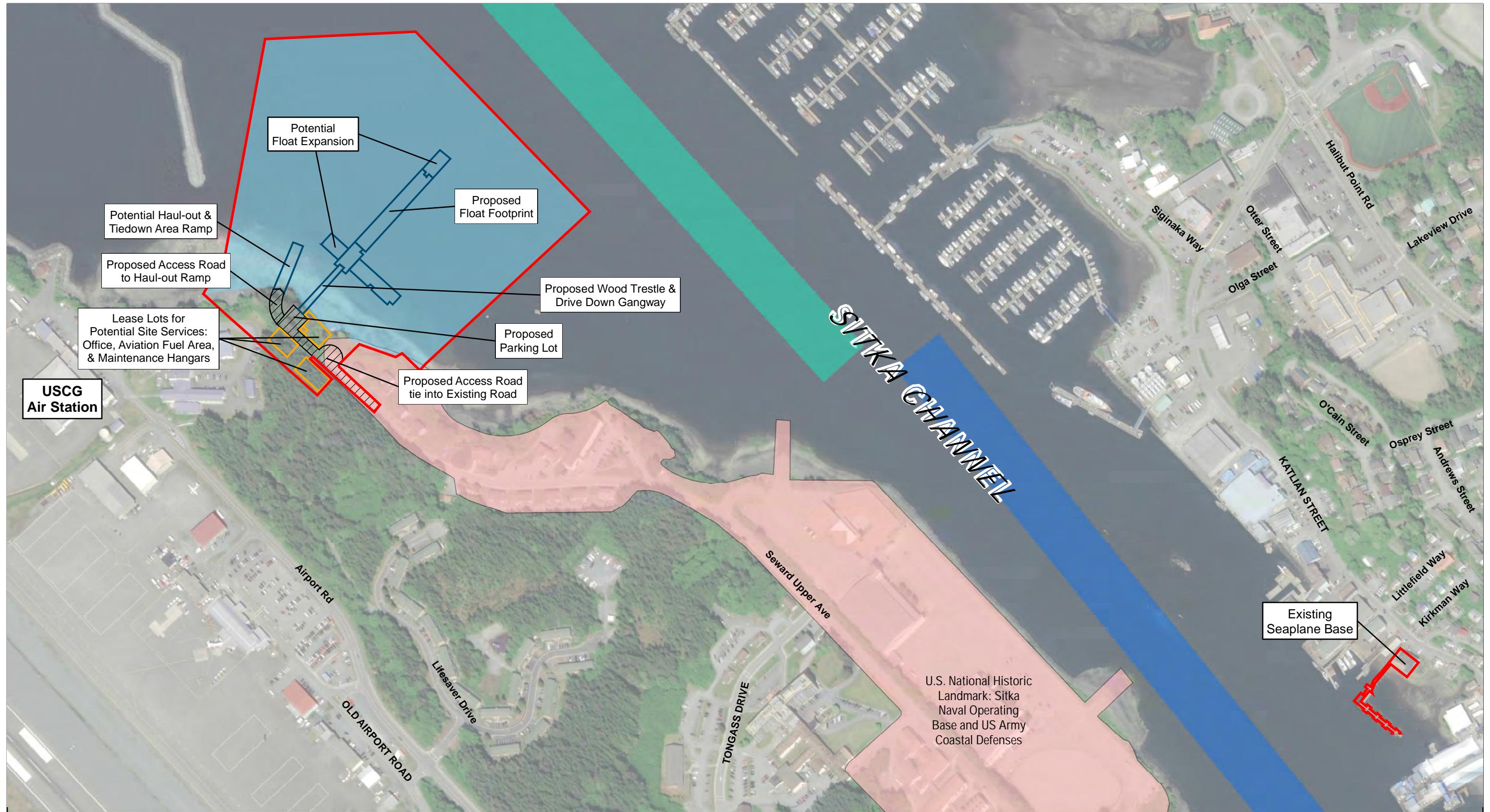
- Float Layout
- Potential Expansion
- Future Seaplane Lane
- Lease Lot
- LOT 15A Boundary
- Parking & Access

#### Existing Conditions

- Existing Seaplane Lane
- USCG Fence Encroachment
- Water Operation Area
- City of Sitka Parcel Boundary

#### Preliminary Design

Sitka SPB Environmental Assessment	Date: November 20, 2019
	Figure 2



#### Preliminary Project Elements

- Float Layout
- Potential Service Area
- Parking Lot and Road Expansion

- Proposed Seaplane Lane
- Water Operation Area

#### Existing Conditions

- US National Historic Landmark\*
- Existing Seaplane Lane

\* As mapped in AHRS

0 200 400  
Feet



#### Preliminary APE

Sitka Seaplane Base Planning & EA

Date: November 20, 2019



Figure 3

## Agency Response to Initiation of Consultation

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## **Maryellen Tuttell**

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**From:** -  
**Sent:** -  
**To:** -  
**Cc:** -  
**Subject:** -  
**Attachments:** -

**Categories:**

Hi Lucy,

We appreciate being part of the consultation process for the proposed project, as it relates to the Sitka Naval Operating Base and U.S. Army Coastal Defenses National Historic Landmark.

Please see our comments in the attached memo and the cited maps, and let me know if you have any questions. I look forward to continued consultation about the project.

Thank you,

Janet

PS - note our address is 240 W. 5th Avenue, Anchorage, AK 99501

Janet Clemens, Historian  
National Park Service  
Interior Region 11 - Alaska  
240 W. 5th Avenue  
Anchorage, AK 99501  
t. 907/644-3461  
f. 907/644-3811

On Tue, Nov 26, 2019 at 10:16 AM Lucy Flynn O'Quinn <[loquinn@dowl.com](mailto:loquinn@dowl.com)> wrote:

Please see the attached letter and maps for consultation initiation of the Project. A hardcopy has also been mailed to your address.

Thank you,

Lucy Flynn O'Quinn  
Cultural Resources Specialist

**DOWL**

(907) 562-2000 | office

(907) 865-1209 | direct

4041 B Street

Anchorage, AK 99503

[www.dowl.com](http://www.dowl.com)



# United States Department of the Interior

## NATIONAL PARK SERVICE

Interior Region 11 • Alaska  
240 West 5<sup>th</sup> Avenue, Room 114  
Anchorage, Alaska 99501

IN REPLY REFER TO:  
1.B (AKRO-CR)

December 6, 2019

VIA ELECTRONIC MAIL – NO HARD COPY TO FOLLOW

Lucy Flynn O’Quinn  
Cultural Resources Specialist, SOI  
DOWL  
8410 154<sup>th</sup> Avenue NE, Suite 120  
Redmond, WA 98052

Subject: New Sitka Seaplane Base; Federal Project# 3-02-0488-01-2019

Dear Ms. O’Quinn:

Thank you for contacting us as part of the National Historic Preservation Act, Section 106 initiation of consultation for the City and Borough of Sitka with the Alaska Division of the Federal Aviation Administration’s proposed project to construct a new seaplane base on the north end of Japonski Island, Sitka, Alaska.

The National Park Service (NPS) administers the National Historic Landmark (NHL) program for the Secretary of the Interior and participates in the consultation process when there is the potential for an adverse effect to a National Historic Landmark (NHL). The proposed project area of potential effect is within the Sitka Naval Operating Base and U.S. Army Coastal Defenses National Historic Landmark boundary. Federal agencies undertaking a project within a NHL must be in compliance with Section 106 of the National Historic Preservation Act of 1966 54 U.S.C. 306108 and its implementing regulation 36 CFR §800. As such, the NPS serves as an interested party throughout the Section 106 process to ensure the integrity of the NHL.

To help with your identification efforts and potential assessment of effects, attached are two site maps: Map #1 shows the Sitka Naval Operating Base area of the NHL and identifies the specific historic properties; and Map #2 shows an overlay of the proposed project on a Google Earth screen shot, with notes about the NHL and how potential adverse effects for this historic residential area might be avoided or minimized.

We are interested in learning more about the project, including the letter reference about “A known historic bunker lies within/adjacent to the project area,” as well as about the size and height of the proposed support structures, and if there are potential road “improvements” in anticipation of project construction.

If you have any questions about our comments, please contact Janet Clemens, Historian, at (907) 644-3461 or [janet\\_clemens@nps.gov](mailto:janet_clemens@nps.gov).

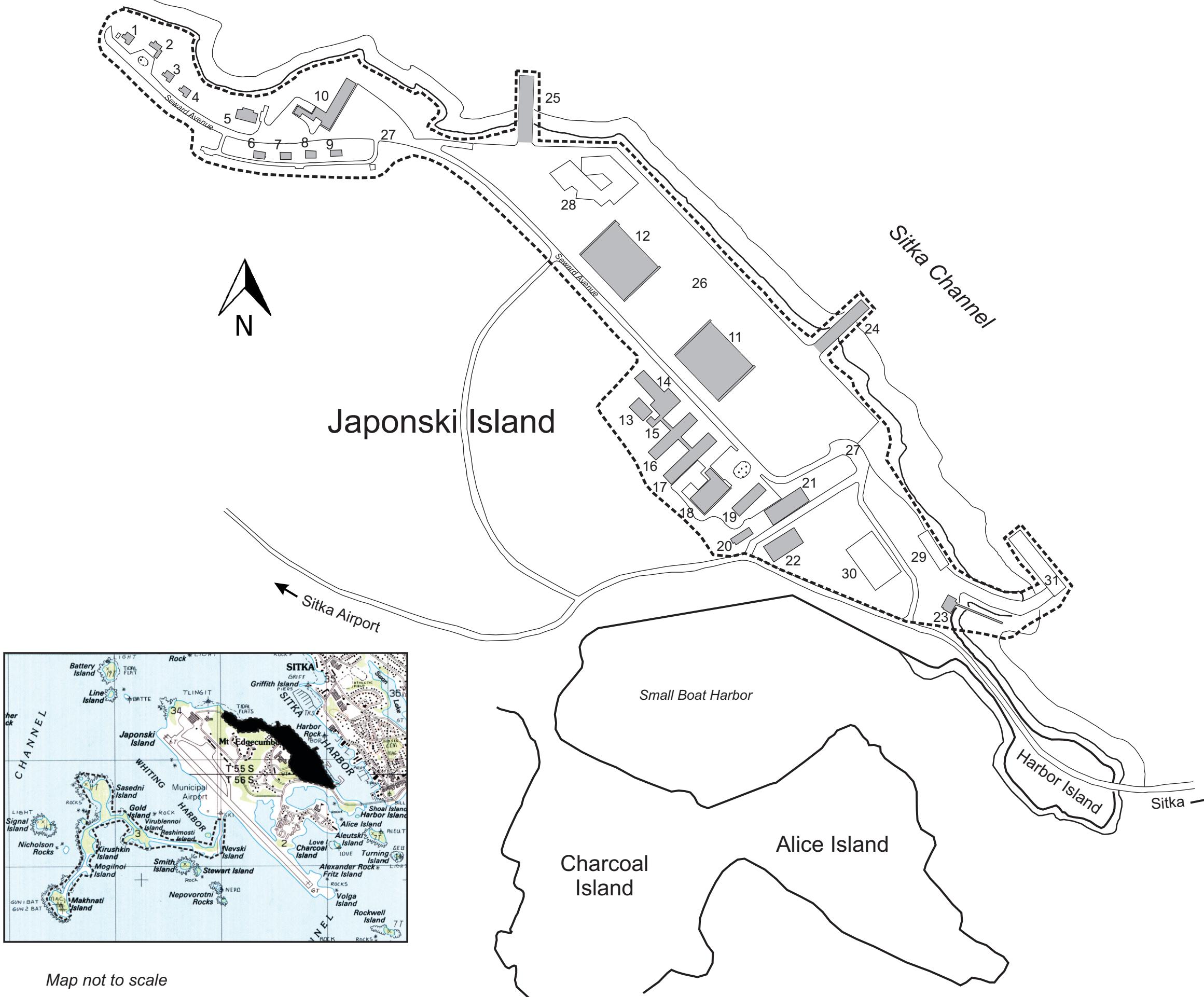
Sincerely,

A handwritten signature in black ink that reads "Jennifer Pederson Weinberger". The signature is fluid and cursive, with "Jennifer" and "Weinberger" being the most distinct parts.

Jennifer Pederson Weinberger  
Alaska Region Cultural Resources Program Manager

Attachments: Map #1 and Map #2

cc: Venus Rivera Larson, Project Manager, FAA Alaska Region, Airports Division,  
[venus.larson@faa.gov](mailto:venus.larson@faa.gov)  
Kelli Cropper, City and Borough of Sitka, [kelli.cropper@cityofsitka.org](mailto:kelli.cropper@cityofsitka.org)



### Contributing

1. Senior Officers Quarters, Building 201
2. Commanding Officers Quarters, Building 202
3. Senior Officers Quarters, Building 203
4. Senior Officers Quarters, Building 204
5. Officers Recreation, Totem Club, Building 205
6. Married Officers Quarters, Building 207
7. Married Officers Quarters, Building 208
8. Married Officers Quarters, Building 209
9. Married Officers Quarters, Building 210
10. Bachelor Officers Quarters, Building 212
11. Seaplane Hangar No. 1, Building 331
12. Seaplane Hangar No. 2, Building 332
13. Cold Storage Building, Building 289
14. Mess Hall & Bakery, Building 290
15. Brig, Building 291
16. Barracks, Building 292
17. Barracks, Building 293
18. Enlisted Men's Recreation Facility, Building 295
19. Administrations and Operations Building, Building 297
20. Bomb Proof Communications Center, Building 298
21. Commissary, Cold Storage, and Laundry Building, Building 299
22. Torpedo Shed, Garage and Shop, Building 301
23. Boathouse, Building 309
24. Seaplane Ramp No. 2
25. Seaplane Ramp No. 1
26. Airfield
27. Sitka Naval Operating Base Road System

### Non-contributing

28. Mt. Edgecumbe School
29. Coast Guard CST Building
30. Mt Edgecumbe High School Aquatic Facility
31. U.S. Coast Guard Dock

## Untitled Map

Write a description for your map.

Map #2 - NPS prepared, showing overlay of the proposed new seaplane base project with initial suggestions about how to minimize and avoid impacts to some of the character defining features of the Sitka Naval Operating Base section of the NHL.  
12.5.2019



## **Maryellen Tuttell**

---

**From:**

**Sent:**

**To:**

**Cc:**

**Subject:**

**Categories:**

3130-1R FAA  
RevComp ID # 2019-01376

Hi Lucy,

The Alaska State Historic Preservation Office (AK SHPO) received your correspondence (dated November 26, 2019) on November 27, 2019. Following our review, we noted that the project is within the boundary of SIT-00079, Sitka Naval Operating Base and U.S. Army Coastal Defenses National Historic Landmark (NHL). As such, please give special consideration to the project's possible effects to historic properties within and adjacent to the area of potential effects (APE). As a reminder, the agency official shall undertake special requirements for protecting National Historic Landmarks (36 CFR § 800.10). Please contact Rhea Hood with the National Park Service, National Register of Historic Places Program, at [Rhea\\_Hood@nps.gov](mailto:Rhea_Hood@nps.gov) or 907-644-3460 to discuss the project's potential effects on the NHL. We have no objections to the preliminary APE, or level of effort conducted for identification at this time. We look forward to receiving the results of the evaluation of the project area as well as FAA's findings for this undertaking and will respond with our concurrence and/or comments at that time.

Mark W. Rollins, M.A.  
Archaeologist II  
Alaska State Historic Preservation Office/ Office of History and Archaeology  
550 W 7<sup>th</sup> Ave., Suite 1310  
Anchorage, AK 99501

(907) 269-8722